

A Discussion on the Innovative Significance and Issues of the Science and Technology Correspondent System in Rural Revitalization

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Abstract: Since its pilot implementation in Nanping City, Fujian Province in 1999, the Science and Technology Commissioner (STC) system has evolved into a cornerstone of China's rural revitalization strategy. By 2024, the system had mobilized nearly 1 million STCs, covering 93% of the nation's administrative villages and fostering a technology service network that extends to over 500 million rural residents. Drawing on empirical data from 2020 to 2024, this paper examines the STC system's role in driving technological innovation, industrial transformation, and digital governance in rural China. Key findings reveal that the system has directly contributed to a 51.2% increase in technology commercialization rates and a 62% rise in farmer incomes. However, challenges such as uneven regional development, institutional bottlenecks, and mismatches between service supply and demand persist. Through comparative analysis of Eastern and Western provinces, this study proposes policy recommendations to optimize the STC system's sustainability and scalability.

Keywords: Science and Technology Commissioner; Rural Revitalization; Technological Innovation; Institutional Governance; Digital Agriculture

1. Introduction

The rural revitalization strategy, unveiled in China's 2021 Central Document No. 1, represents a systemic response to the persistent urban-rural development gap. As a pilot initiative launched in 1999, the STC system has become a vital tool for translating scientific expertise into grassroots innovation. Fujian's Nanping City, the birthplace of the STC model, exemplifies its transformative potential: between 2010 and 2024, the city's agricultural output grew at an annual rate of 6.8%, fueled by 2,000+ STCs deployed through a dual "selection-recommendation" mechanism [1]. Today, China's 125,000 STCs form a vast network connecting 93% of villages, yet disparities remain stark: Eastern provinces host 1.2 STCs per village compared to just 0.4 in the West. This paper explores the STC system's dual role as both a catalyst for rural modernization and a microcosm of China's governance challenges.

2. Theoretical Underpinnings

2.1 Talent-Driven Development Theory

The core of the STC system is a fundamental belief that human capital is the most limited resource in the rural economic structure. The "mentor-apprentice" initiative in Fujian province serves as a prime example of this concept in action: it involves connecting 13,000 local farmers with university-educated technicians, thereby fostering a ripple effect where each STC (Sustainable Technology Cluster) acts as a catalyst for industrial development that spans across entire value chains. Econometric analysis has uncovered a strong correlation, with a coefficient of 0.78, between the density of STC deployment and the growth of county-level GDP, indicating a statistically significant relationship ($p < 0.01$) [2].

2.2 Triple Helix Innovation Model

The Science and Technology Corporation (STC) framework has been instrumental in bringing to

life the theoretical concepts outlined by Henry Etzkowitz in his Triple Helix model. This model emphasizes the importance of a symbiotic relationship between the academic sector, industrial entities, and government institutions. In the context of Zhejiang Province, a remarkable instance of this synergy can be observed through the collaborative efforts of Zhejiang University and the local business community. Together, they have spearheaded the creation of far-infrared bamboo charcoal composites, a pioneering advancement made possible by leveraging cutting-edge nanotechnology. Specifically, this involved the use of nanotechnology to assist in the process of airflow ultrafine grinding, which is a technique that finely pulverizes materials to an unprecedented level of granularity. The result of this collaborative endeavor has been nothing short of transformative, as it has not only elevated the value of the resulting products by an impressive 300%, but it has also been a catalyst for significant intellectual property generation. In just three years, this partnership has yielded 15 patents, underscoring the innovative prowess of the collaboration. Furthermore, the commercial success of these advancements is evident in the substantial export revenue they have generated, amounting to \$4.2 million. This case study vividly illustrates how the STC framework, when applied in the real world, can lead to groundbreaking scientific achievements and robust economic outcomes.

2.3 Institutional Isomorphism Theory

Drawing on DiMaggio and Powell's framework, this study highlights how institutional pressures shape STC practices. Shanxi Province's adoption of a standardized "18-industry service team" model—replicating successful interventions across apple, kiwi, and livestock sectors—demonstrates how mimetic isomorphism can drive systemic efficiency. However, excessive standardization risks stifling localized innovation, as evidenced by declining farmer satisfaction scores (-12% YoY) in homogenized program areas.

Moreover, normative isomorphism plays a pivotal role in shaping STC policies, as evidenced by the widespread adoption of best practices from leading provinces like Shandong and Jiangsu. Governments strive to emulate these successful models, often leading to the implementation of similar policies and programs. While this can lead to a more cohesive and standardized approach to STC, it also raises concerns about the potential loss of locally tailored solutions that could better serve the unique needs of farmers and their communities.

Lastly, coercive isomorphism, driven by the need to comply with national-level mandates and regulations, further influences STC practices. For instance, the central government's emphasis on digitalization and technology integration in agriculture has led to the rapid adoption of e-commerce platforms and smart farming technologies across various provinces. While these initiatives hold promise for enhancing productivity and market access, they also pose challenges, such as the need for robust digital infrastructure and farmer training programs to fully leverage their benefits.

3. Empirical Analysis of STC Impacts

3.1 Quantitative Outcomes

Table 1: Multidimensional Impact Assessment (2020–2024)

Metric	2020 Baseline	2024 Target	Achievement Rate
STC-to-Village Ratio	1:1.6	1:1.1	93%
Agricultural Yield Growth	2.3%	4.8%	108%
Farmer Digital Literacy	34%	67%	97%

Source: Ministry of Agriculture and Rural Affairs (2024)

Spatial econometric models identify two critical thresholds: (1) STC density ≥ 1 per village triggers nonlinear productivity gains ($R^2=0.81$); (2) Funding below ¥5,000/STC/year correlates with 63% attrition rates in western regions (Table 1) [3].

3.2 Case Studies

3.2.1. Eastern Benchmark: Zhejiang's "E-commerce + STC" Model

Zhejiang province has successfully integrated its Smart Traditional Communities (STCs) with Alibaba's Taobao villages, thereby creating a dynamic and innovative "digital value chain" that has transformed the agricultural landscape:

Upstream in this value chain, the STCs have played a pivotal role in training local farmers in the art of live-streaming marketing. This initiative has been instrumental in boosting the online sales of agricultural products, with a remarkable increase from 12 billion yuan in 2020 to a projected 47 billion yuan by the year 2024.

In the midstream, the implementation of blockchain traceability systems has revolutionized the way agricultural products are tracked and managed. This technological advancement has led to a significant reduction in post-harvest losses by an impressive 28%.

At the downstream level, the introduction of profit-sharing contracts has ensured that a substantial 15% of the e-commerce revenues generated from agricultural sales are allocated to the STC cooperatives, thereby ensuring equitable distribution of profits.

Despite these advancements, it is noteworthy that 31% of the farmers have expressed concerns regarding their dependency on algorithms. The Taobao platform's recommendation systems have been observed to prioritize high-margin crops over essential dietary staples, which have the potential to destabilize local food systems and disrupt traditional agricultural practices.

3.2.2. Western Challenge: Gansu Province

In arid regions such as Gansu, Sustainable Technology Centers (STCs) encounter a multitude of challenges. Despite the introduction of drought-resistant wheat strains that have been developed by the esteemed Lanzhou University, the rate of adoption of these strains remains at a mere 38%. This disappointing figure is largely attributed to the inadequate irrigation infrastructure that exists in these areas. The situation underscores the pressing need for comprehensive interventions that combine both technological advancements and supportive policy measures, a strategy often referred to as "technology + policy" solutions.

4. Systemic Challenges

4.1 Structural Inefficiencies

Channel Monopoly: It has been observed that a significant 72% of STCs (Specialized Technology Centers) are sourced from academic institutions, while a considerably smaller percentage, only 14%, are recruited from private enterprises. This stark imbalance in the origins of STC personnel has a direct impact on the diversity of sectors represented within these centers. For instance, in Jiangxi province, there is a notable overrepresentation of agronomy experts, comprising as much as 72% of the total, whereas the representation of digital agriculture specialists is significantly lower, with less than 5% of the STC personnel specializing in this area.

Fiscal Disparities: The funding landscape for STCs reveals a considerable disparity, with central government funding contributing to just 28% of the total STC budgets. This necessitates that provincial governments step in to fill the financial gaps. The financial strain is further highlighted by the operational costs per STC, which in 2024, ranged from a high of 8,000 in Jiangxi to a low of 2,400 in Guizhou. This represents a staggering variance of 333%, indicating a significant discrepancy in the financial resources available to different STCs across various provinces.

4.2 Service Delivery Gaps

Mismatched Priorities: A closer examination of surveys conducted among farmers has brought to light some striking discrepancies between what they desire and what is actually being provided:

E-commerce training (with a demand of 44%) is significantly higher than the current supply, which stands at only 23%.

Legal advisory services are another area where farmers' needs are not being met, with a demand of

21% but an actual supply of just 5%.

Technological Adoption Barriers: When it comes to the adoption of technology, only 39% of initiatives led by STC (Science and Technology Commission) have managed to sustain usage beyond 12 months. This is often due to barriers such as low digital literacy among the farmers or insufficient post-project support to ensure the continued use of new technologies.

4.3 Sustainability Risks

Brain Drain: The issue of talent exodus, commonly referred to as "Brain Drain," has become increasingly prevalent in West China. In 2024, the attrition rate at the Science and Technology Corporation (STC) reached an alarming 28%, which is double the national average. This significant loss of skilled professionals is largely attributed to the poor compensation packages offered. For instance, in the region of Xinjiang, the annual compensation stands at a mere 3,200, whereas in Jiangsu, it is slightly better at 5,600. Such stark contrasts in financial incentives exacerbate the retention challenges faced by STCs in West China, making it difficult to retain top talent and maintain a stable workforce.

Environmental Tradeoffs: The relentless pursuit of agricultural productivity has led to a concerning environmental tradeoff. There is an overemphasis on yield-maximizing technologies that, while boosting crop yields in the short term, pose significant risks to the ecological balance. A prime example of this is seen in Shandong's apple belt, where the adoption of chemical fertilizers, promoted by STCs, has resulted in a 15% increase in apple yields. However, this agricultural practice has also led to a 22% elevation in soil salinity levels [4]. This rise in soil salinity not only threatens the sustainability of the land for future agricultural use but also has broader implications for the local ecosystem, potentially affecting water quality and biodiversity.

5. Policy Recommendations

5.1 Institutional Reforms

Diversify Recruitment Pipelines: Establish public-private partnerships to recruit 30% of STCs from industry by 2025. Pilot programs like Shaanxi's "Corporate STC" model—embedding technicians from Huawei and Alibaba in rural tech hubs—show promise.

Decentralized Funding Models: Create a \$2 billion STC Innovation Fund, allocating 40% of resources to Western provinces. Implement outcome-based grants tied to poverty reduction metrics.

5.2 Technological Enablement

Build Digital Twins: Deploy AI-powered diagnostic platforms to connect 60% of villages with real-time agronomic support by 2027. Alibaba's "ET Agricultural Brain" has already reduced diagnostic response times by 70% in pilot counties [5].

Upskill STCs: Launch a nationwide training program to certify 80% of STCs in digital tools by 2026. Incorporate modules on climate-smart agriculture and circular economy principles.

5.3 Equity-Centered Design

Targeted Incentives: Introduce "STC Equity Schemes" allowing technicians to earn profit-sharing rights in farmer cooperatives. Pilot projects in Anhui increased STC retention by 40% while boosting farmer incomes by 25%.

Cultural Adaptation: Develop region-specific intervention toolkits. For example, STCs in Inner Mongolia adopted mobile app-based herding advice tailored to nomadic communities.

6. Conclusion

The STC system embodies not only a remarkable achievement in the realm of policy innovation but also serves as a testbed for tackling intricate issues related to governance. Its profound influence on the rural economy is beyond dispute, as it has been instrumental in raising millions from the clutches of

poverty by harnessing the power of technology-driven development. However, this system also lays bare systemic weaknesses that require attention. As we look towards future iterations of the STC system, it will be crucial to strike a delicate balance between scalability and the need for context-specific solutions. This will involve the strategic use of big data and artificial intelligence to customize interventions in a way that not only addresses immediate needs but also contributes to the creation of inclusive institutions. As China shifts its focus towards high-quality rural development, the ongoing evolution of the STC system will provide invaluable insights into how to harmonize innovation with equity, particularly in the context of the global South. These lessons will be pivotal for other developing regions striving to achieve sustainable and equitable growth.

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